

Report to: STRATEGIC PLANNING AND CAPITAL MONITORING PANEL

Date: 22 September 2022

Executive Member: Councillor John Taylor – Executive Member (Adult Social Care, Homelessness and Inclusivity)

Reporting Officer Stephanie Butterworth – Director of Adult Services

Subject: ADULTS CAPITAL PLAN 2022/23 Update

Report Summary: This report provides an update of the developments in relation to the Adults Capital Programme for –

- schemes previously approved and still underway,
- the usage of the wider disabled facilities grant (DFG) including the housing adaptations budget.

Recommendations: That the Strategic Planning and Capital Monitoring Panel be recommended to ask Executive Cabinet to note the progress updates against Adults’ capital projects

Corporate Plan: The proposals contained within this report support the delivery of the Corporate Plan.

Policy Implications: In compliance with Council policy.

Financial Implications: This report seeks to provide the quarterly update on:-

- The previously approved projects that are funded through capital monies and delivered through the Adults Directorate, noting progress since the last update to Strategic Planning and Capital Monitoring Panel (SPCMP) in July 2022.
- The usage of the wider disabled facilities grant (DFG) and other related adaptations funding.

(Authorised by the statutory Section 151 Officer & Chief Finance Officer)

The approved projects for 2022/23 include:

	Project	Total Funding Approved	22/23 Allocation
1.	Moving with Dignity (Single Handed Care)	£385k DFG	£190k
2.	Disability Assessment Centre	£250k DFG	£0
3.	Replacement of ageing and obsolete equipment	£46k DFG	£35k

The remaining allocation for DFG Funding allocation for 22/23 has been relocated to 23/24 in line with Project Scheme timescales

Details about the wider DFG and other related adaptation funding and discretionary non-adaptations funding are also contained within this report.

Appendix 1 includes the full details of the Adult Services capital programme.

The Council has limited resources available to fund Capital Expenditure and the current capital programme, which is based upon receiving capital receipts of £15.4m is fully allocated to Council

priorities. Careful monitoring of progress in realising these capital receipts must be undertaken throughout the year to ensure that there is timely and pro-active disposal of assets and that the actual receipts are in line with projections.

The Council's capital programme will be reviewed and updated during 2022/23 in order to ensure that all approved schemes are still required and to include those schemes that are fully funded from external sources.

Any additional priority schemes that are put forward for consideration and that are not fully grant funded will need to be evaluated, costed and subject to separate Member approval. There will be a revenue cost for any new capital schemes that are not fully funded from alternative sources and the implications of this will need to be carefully considered, given the on-going pressures on the revenue budget.

Financial Summary

Specific comments regarding individual projects are as follows:

1. Moving with Dignity

Following the success of the project there is a funding agreement in place for FY22/23 for the Moving with Dignity Team, which is funded by Disabled Facilities Grant. A total of £385k has been approved with £190k projected to be spent in 22/23 and £195k due to be spent in 23/24 in line with agreed plans.

2. Disability Assessment Centre

This funding has been reallocated to 23/24 to give the service time to review this project and consider long-term revenue implications. Planning and accommodation options need to be explored.

3. Replacement of ageing and obsolete equipment

Staff salaries are funded from Disabled Facilities Grant on the same principles as for the Moving with Dignity team. The DFG funded post has been vacant due to recruitment issues, which is reflected in the projected outturn position for 22/23 where it has been assumed that the post will be filled by July 2022A budget reallocation of £46k in 22/23 has been re-profiled to reflect this

4. Disabled Facilities Grant (DFG)

There is a budget allocated to 22/23 of £358k, which is an element of the 21/22 grant allocation. The permission to spend the 22/23 grant allocation of £2,849,319 has been previously approved. There are plans in place to review and allocated the reserve balance of DFG unspent Grant. This will form part of the Capital reserve report.

5. Changing Places Toilets

This item is reported for note but, for financial purposes, is not yet formally part of the capital programme and no budget is yet attached to it. If the Expression of Interest was successful the Council would obtain £100k in new funding but would be obliged to put forward a £25k co-funding element. This could reasonably be transferred the Disabled Facilities Grant allocation. DLUHC

has already issued the first stage payment of £40,000 to the Council for the 4C scheme.

Legal Implications:
(Authorised by the Borough Solicitor)

This is a general update report to enable Members to scrutinise the progress being made in relation to the capital projects and provide clarification if there have been any delays. This form of scrutiny is all the more important in times of financial challenge and spiralling costs.

This report is not seeking again decision making in relation to the individual projects which are subject to their own due diligence, decision making and governance.

Risk Management:

Risks are contained within the body of the report.

Background Information:

The background papers relating to this report can be inspected by contacting Tracey Harrison, Assistant Director, Adults



Telephone: 0161 342 3414



e-mail: tracey.harrison@tameside.gov.uk

1. INTRODUCTION

- 1.1 The Council has limited resources available to fund Capital Expenditure and the current capital programme, which is based upon receiving capital receipts of £15.4m is fully allocated to Council priorities. Careful monitoring of progress in realising these capital receipts must be undertaken throughout the year to ensure that there is timely and pro-active disposal of assets and that the actual receipts are in line with projections. The Council's capital programme will be reviewed and updated during 2022/23 in order to ensure that all approved schemes are still required and to include those schemes that are fully funded from external sources. Any additional priority schemes that are put forward for consideration and that are not fully grant funded will need to be evaluated, costed and subject to separate Member approval. There will be a revenue cost for any new capital schemes that are not fully funded from alternative sources and the implications of this will need to be carefully considered, given the on-going pressures on the revenue budget.
- 1.2 The individual projects are as follows:
- 1.3 Moving with Dignity - Following the success of the project there is a funding agreement in place for FY22/23 for the Moving with Dignity Team, which is funding by Disabled Facilities Grant, the allocated £385k funding is funding a period of 2 years in line with the agreed plans.
- 1.4 Disability Assessment Centre - This funding has been reallocated to 23/24 to give the service time to review this project and consider long-term revenue implications. Planning and accommodation options need to be explored
- 1.5 Replacement of ageing and obsolete equipment - Staff salaries are funded from Disabled Facilities Grant on the same principles as for the Moving with Dignity team. The DFG funded post has been vacant due to recruitment issues, which is reflected in the projected outturn position for 22/23 where it has been assumed that the post will be filled by July 2022 and funded until July 2023.
- 1.6 Disabled Facilities Grant (DFG) - There is a budget allocated to 22/23 of £358k, which is an element of the 21/22 grant allocation. The permission to spend the 22/23 grant allocation of £2,849,319 has been previously approved. There are plans in place to review and allocated the reserve balance of DFG unspent Grant.
- 1.7 Changing Places Toilets - This item is reported for note but, for financial purposes, is not yet formally part of the capital programme and no budget is yet attached to it. If the Expression of Interest was successful the Council would obtain £100k in new funding but would be obliged to put forward a £25k co-funding element. This could reasonably be transferred the Disabled Facilities Grant allocation.
- 1.8 This report seeks to provide an update on the approved projects for 2022/23:

Project	Total Funding Approved	22/23 Allocation	Projected Outturn	Reprofiling Request FY 23/24
Moving with Dignity (Single Handed Care)	£385k DFG	£190k	£190k	£195k
Disability Assessment Centre	£250k DFG	£00k	£0k	£250k
Replacement of ageing and obsolete equipment	£46k DFG	£35k	£35k	£11k

- 1.9 Details about the wider DFG and other related adaptation funding and discretionary non-adaptations funding are also contained within this report.
- 1.10 **Appendix 1** includes the full details of the Adult Services capital programme.

2. MOVING WITH DIGNITY (SINGLE HANDED CARE)

Progress update

- 2.1 The Moving with Dignity team continues to work closely with NHS colleagues both in acute services and intermediate care services, in order to promote and embed this practice. Work is also ongoing to ensure the wider education of the benefits of single handed care.
- 2.2 The Moving with Dignity team and Commissioning team are working together with the intermediate care facility, Stamford unit and acute wards, they have met with the lead for manual handling across the Intermediate Care Foundation Trust (ICFT) and have agreed that training will be delivered to ICFT Occupational Therapists to ensure consistency and safety.
- 2.3 A lower level non-complex equipment store has been established which is based within one of the living well at home providers building which all living well at home providers can access. The trusted assessor model has now been implemented across the homecare providers for all manual handling and single handed care and providers are able to carry out their own risk assessments.
- 2.4 With close joint working we remain focussed on the priority of reducing the length of stay and improved discharge from hospital, and further work is ongoing in this area.
- 2.5 The team continues to lead on embedding singled handed care principles and achieve positive outcomes in terms of dignified care and support for individuals as well as reduced direct care and support hours. .
- 2.6 Permission was approved in March 2022 for additional DFG funding to be released to invest in the extension of this programme for a further 2 years. In the longer term, this will be aligned with the Adult social care reform work locally, and encompassed in the wider Occupational Therapy service review which is currently underway with a future model to be consulted upon during Autumn 2022.
- 2.7 The funding approved for the programme to continue for an additional two years is £384,942 for the following posts
 - Senior Occupational Therapist
 - Occupational Therapist
 - Manual Handling Assessor
 - Occupational Therapist Assistant

All posts have now been appointed to.

3. DISABILITY ASSESSMENT CENTRE

Progress update

- 3.1 Work is ongoing to identify a further potential location with Adult Services and Asset Management working together to search for a suitable property. Until this is achieved, it is difficult to make a determination of the timescales or final cost of the project. Once premises have been identified and assessed to meet all requirements, a revenue budget will have to be established alongside capital, to fund staffing of the centre as well as any premises costs (utilities, rates, etc.).
- 3.2 The Occupational Therapy Service has reviewed its referral process and have adapted an early intervention and prevention approach. During July 2022 114 people have been referred, 80 of which have had early intervention services which utilises a new triage tool to reduce people with low level needs joining a waiting list. This early intervention focusses on asset based solutions to promote independence and reduces further risk by offering information, advice, and signposting where appropriate and completing visits earlier to provide equipment

and/or minor adaptations. Following early triage 34 people have been triaged as requiring major adaptations. The Disability Assessment Centre will be central to this approach and the sourcing of an appropriate location still remains a priority.

4. RELACEMENT OF AGEING AND OBSOLETE EQUIPMENT

Progress update

- 4.1 This work was initially progressing with a dedicated member of the Occupational Therapy team carrying out this work and within an 8 month period 60 pieces of aging and obsolete equipment (stair lifts ceiling track hoist and through the floor lifts) reviews were completed. However, due to the significant demand for this service and a number of vacancies in the team resulting in operational pressures, this resource had to be deployed back into the central team to deliver core work. Whilst there is no current dedicated resource where time allows OTs are progressing the work.
- 4.2 The approved DFG funding for this project was to recruit an additional Occupational Therapy post for a duration of 12 months to carry out this pro-active piece of work and avoid potential unplanned costs. This post is planned to undertake the re-assessment work required and will be dedicated to focusing on this priority piece of work.
- 4.3 This post has been a challenge to recruit to; a trend nationally. Adult social care have been working closely with Human Resources and have produced an updated recruitment campaign, this consists of revamping recruitment documentation/advertisements and the production of a video to enable wider reach across all platforms and attract potential candidates. Adverts are currently live for recruitment.
- 4.4 This work is aligned to the wider Occupational Therapy service review and local planning for the Adult social care reforms.

5. DISABLED FACILITIES GRANT AND OTHER RELATED ADAPTATIONS FUNDING

DFG Allocation for 2022/23

- 5.1 The Department of Health and Social Care has determined the DFG allocations for all local authorities for 2022/23. Tameside's allocation is £2,849,319 for 2022/23.
- 5.2 Approval to spend this allocation against the Adults Capital Programme was approved in July 2022.
- 5.3 Transformation plans are currently being developed across all Adult Services, which are in line with significant new burdens outlined in the Adult Social Care Reform White Paper. There will be a further Capital Report in autumn 2022 which will contain recommendations for the Capital Reserves for Adult Care.

Progress update

- 5.4 Delivery of adaptations is continuing and the rate of delivery has increased as restrictions have eased.
- 5.5 A report to approve an increase in rates paid to contractors was accepted in August 2021. Although this has allowed contractors to continue delivery, the current economic situation due to a number of factors including the crisis in Ukraine has almost negated those increases. The continuing rise in costs of building and construction materials as well as rises in energy and fuel is putting the contractors under immense financial pressure. A new report to request a further increase is being prepared in order to continue to deliver adaptations.
- 5.6 The cost of extensions to properties remains a problem for homeowner applicants who are

required to fund the shortfall between the value of the grant and total construction costs.

- 5.7 Expenditure continues to lag compared to previous years, although the number of grants approved and completed has increased, many of these are low cost grants associated with stair lifts and ceiling track hoists. This means the actual expenditure is still low and only a small number of hospital discharge grants have been. That said the number of large schemes coming to fruition is increasing and this is likely to be reflected in expenditure over the coming months.
- 5.8 A report is currently going through governance (August 2022 Cabinet) to seek approval to procure a new framework contract to deliver adaptations for the next 4 years. It also requests an extension to the current contract to allow for the procurement process.
- 5.9 A joint market engagement session with STaR will take place in mid to late September 2022 with a view to the tender process commencing during October 2022.

Capital Scheme	2022/23 Budget	Future Year Budgets	Re-profiling to be approved	Re-profiled Budgets 2023/24	Funding carried forward to 2023/24
	£000	£000	£000	£000	£000
DFG	£358k	0	0	0	TBC
Housing Assistance	£158k	128	0	128	0

DFG activity as of end July 2022

Referrals received in year	83	Urgent and Substantial	From Adults and Children's Services
Approved schemes	119	Urgent and Substantial	Including 53 carried over from 2021-2022. This figure also includes 2 personal applications. There are 0 approvals on hold due to Covid19
Completions to date	53	Urgent and Substantial	
Scheme currently being worked on – not yet approved	89	Urgent and Substantial	Including 0 on hold due to Covid19
Budget committed	£1,048,697	Value of schemes approved and ordered	Major and Minor Adaptations
Expenditure to date	£539,400	As per Agresso – includes minor works	Value of orders issued is no longer visible
Referrals awaiting allocation	42	Current waiting list for Substantial	Oldest referral is dated 16 November 2020
Referrals cancelled	19	Including 3 grants cancelled following approval	Various reasons. Residents passing away, moving home, not willing to progress, failing to respond to enquiries.
Number of Advice visits	29	Request to confirm an adaptation can/can't be provided	Requests from Children's and Adult Services

Minor Adaptations Ordered	129	All tenures less than £1500	Including 71 carried over from 2021-2022
Minor Adaptations Completed	54	All tenures less than £1500	3 cancelled
Hospital Discharge Grant	12	All tenures less than £1500	Mainly deep cleaning requests

6. NON-ADAPTATION WORKS (DISCRETIONARY ASSISTANCE)

Progress update

- 6.1 There has been no change from last update. Due to the need to focus on Adaptations and contractor capacity, no further schemes have been considered.

7. CHANGING PLACES TOILETS (CPT)

- 7.1 During the year, Government announced it was to make funding available to provide Changing Places Toilets (CPT) for disabled people. A CPT is more than just a disabled toilet; it provides a shower, changing table, specialist wash dry toilet, track hoist, etc. A total of £30m was available for local authorities to make expressions of interest (EOI) for grant assistance.
- 7.2 The Council submitted its EOI in September 2021 for £100k with a £25k co-funding element from the Council. This bid was successful and in March 2022, the Department for Levelling Up, Housing and Communities (DLUHC) announced Tameside Council had been awarded £100k for this project. The three schemes within the project are 4C at Christ Church in Ashton, Together Centre at Loxley House Dukinfield and Hyde Bangladeshi Welfare Centre in Hyde.
- 7.3 The Scheme for the CPT at 4C is the most advanced at present and this should be ready for submission for approval by Muscular Dystrophy UK (MDUK) who are the partner organisation with DLUHC. The scheme for the Hyde Bangladeshi Welfare Centre is to be incorporated into a new extension to the existing building. The scheme for Together Centre at Loxley has not yet started the pre-design process.
- 7.4 The funding is available until the end of financial year 2023-24. DLUHC has already issued the first stage payment of £40,000 to the Council for the 4C scheme.
- 7.5 There is potential for the costs of all three schemes to exceed the funds awarded due to the continuing rise in material and construction costs. The original estimate for each scheme was £40,000. Other local authorities who are ahead of us in terms of design have started to report to DLUHC and MDUK that costs are spiralling beyond their bids.

8. CONCLUSION

- 8.1 Recruitment to posts within social care continues to be challenging and impacts on a number of the capital schemes. However, work is underway with Human Resources to seek to improve the recruitment processes and attract more people to work in Adult social care and sustain them longer term.
- 8.2 All costs and benefits are being monitored and reviewed regularly taking into account people's changing needs and ensuring the right support is in place; whether that be assessment staff or adaptations to enable people to live well and as independent as possible in their own homes.
- 8.3 The publication of the Adult Social Care White Paper (People at the heart of Care) in December 2021 sets out a 10 year vision for Adult social care and provides information on funded proposals that the government will implement over the next 3 years. There are capital funding

implications contained within it, which will need to be worked through both nationally and locally. Updates will be provided appropriately as further details are announced and impacts are clearly understood.

9. RECOMMENDATIONS

9.1 As set out at the front of the report.

APPENDIX 1

Expenditure and Total Re-profiling on Adults Capital Programme FY2022/23

Capital Programme							
Assistant Director	Service	Capital Scheme	2022/23 Budget £000	Future Year Budgets £000	2022/23 Actual to Date £000	2022/23 Projected Outturn £000	2022/23 Projected Outturn Variation £000
Adults	Adults Commissioning Service	Disabled Facilities Grant (Adaptations)	358	0	340	358	0
Adults	Adults Commissioning Service	Housing Assistance	158	0	0	158	0
Adults	Adults Commissioning Service	Moving With Dignity	190	195	35	190	0
Adults	Adults Commissioning Service	Disability Assessment Centre	0	250	0	0	0
Adults	Adults Commissioning Service	Occupational Therapist - Equipment Review	35	11	0	35	0
			741	0	375	741	0